



Application for a grant of a premises licence in respect of Falafel Hereford Ltd, 26 Commercial Street, Hereford, HR1 2DE – Licensing Act 2003

Meeting: Licensing Sub-Committee

Meeting date: Friday 2 October 2026 at 10:00hrs

Report by: Senior Licensing Technical Officer

Classification

Open

Decision type

This is not an executive decision

Wards affected

Central

Purpose

To consider an application for a grant of a premises licence in respect Falafel Hereford Ltd, 26 Commercial Street, Hereford, HR1 2DE under the Licensing Act 2003.

Recommendation(s)

That:

The Sub-Committee determine the application with a view to promoting the licensing objectives in the overall interests of the local community. They should give appropriate weight to:

- a) The steps that are appropriate to promote the licensing objectives,
- b) The representations (including supporting information) presented by all parties,
- c) The guidance issued to local authorities under Section 182 of the Licensing Act 2003 (appendix 5), and
- d) The Herefordshire Council Statement of Licensing Policy 2020 – 2025 (model conditions appendix 6)

Reasons for Recommendations

Ensures compliance with the Licensing Act 2003 (*appendices 7 & 8*)

Alternative options

1. There are a number of options open to the sub-committee:
 - a) Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003,
 - b) Grant the licence subject to modified conditions to that of the operating schedule where the sub-committee considers it appropriate for the promotion of the licensing objectives and add mandatory conditions set out in the Licensing Act 2003,
 - c) Grant the licence subject to conditions that are consistent with the operating schedule and reduced operating hours where the Sub-Committee considers such modifications to be appropriate for the promotion of the licensing objectives,
 - d) Grant the licence subject to modified conditions to that of the operating schedule and reduced operating hours where the Sub-Committee considers such modifications to be appropriate for the promotion of the licensing objectives
 - e) To refuse the application

Key considerations

Licence Application

2. The application for the grant of a premises licence has received relevant representations and is therefore brought before the sub-committee for determination.
3. Herefordshire Council Statement of Licensing Policy 2020 to 2025 states “All representation must be ‘relevant’, for example they must be about the likely effect of the grant of the application”. This followed paragraph 8.57 in the s182 Guidance which uses the same wording.
4. The details of the application are:

Applicant	Falafel Hereford Ltd
Agent	Not applicable

Type of application:	Date received:	28 Days consultation ended:
Grant	14 August 2026	11 September 2026
	28 day consultation started:	
	15 August 2026	

Summary of Application

5. The application (appendix 1) requests a new premises licence for the following licensable activities

Late Night Refreshment (Indoors)

Sunday – Thursday 23:00 – 02:00

Friday – Saturday 23:00 – 03:00

Bank Holiday weekends and New Year's Eve 23:00 – 03:00

Late Night Refreshment (sale/supply of hot food and/or hot drinks) is only applicable between Monday - Sunday 23:00 – 05:00

Summary of Representations

6. One (1) representation was received from a Responsible Authority. The Licensing Authority as a Responsible Authority proposed conditions to promote the four (4) licensing objectives, which the applicant agreed (appendix 2)
7. One (1) relevant representation was received from a member of the public, which the licensing authority accepted as being relevant. The representation can be found at Appendix 3.
8. The member of the public raised concerns that the proposed late-night refreshment hours, extending until 02:00hrs, Sunday to Thursday and 03:00hrs Friday and Saturday, are excessive for a mixed-use building and would result in increased noise, disturbance and the potential for anti-social behaviour, adversely affecting residential amenity and quality of life. A further submission included evidence of music allegedly audible within the resident's flat at approximately 22:30hrs with concerns expressed that any extension of operating hours would exacerbate existing noise issues.
9. The premises is located within Hereford city centre on Commercial Street, a busy mixed-use commercial area characterised by retail units, restaurants, takeaways, licensed premises and other town centre businesses. The locality experiences significant pedestrian activity throughout the day and into the evening, particularly in connection with the city's night-time economy, with residential accommodation also present within and adjoining parts of the city centre.
10. The applicant has submitted a written representation in support of the application, confirming that they would not be attending the hearing. They stated that the premises operates as a food takeaway business and not as a nightclub, bar, or entertainment venue, with no live

entertainment, DJs or music-led activities. The applicant submitted that the proposed extension of opening hours is intended solely to allow the continued sale of food later into the evening and that the premises should not be associated with the level of noise and disturbance typically linked to late-night entertainment venues. The applicant also highlighted that the premises is located within an established town-centre night-time economy, noting the presence of nearby businesses operating into the early hours, including other late-night food outlets and licensed premises. It was argued that, in this context, the operation of the premises during extended hours would not in itself be likely to generate the level of noise, disturbance or anti-social behaviour suggested by the public objection. The applicant acknowledged residents' concerns, confirmed they take the licensing objectives seriously, and indicated a willingness to take reasonable steps to minimise noise and disturbance from customers (appendix 4).

Community impact

11. Any decision may have an impact on the local community.

Environmental Impact

12. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal environmental impacts for the council.

Equality duty

13. Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to –

- a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
 - b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - c) Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
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14. There are no equality issues in relation to the content of this report.
 15. This report has human rights implications for both the premises licence holder and the residents from the local neighbourhood. Any of the steps outlined in section 1 of this report may have financial implications for a licensee's business and livelihood and/or may have impact upon the day to day lives of residents living in close proximity to the premises.
 16. Article 8(i) of the European Convention of Human Rights provides that everyone has the right to respect for his/her private and family life and his/her home (which includes business premises). This right may be interfered with by the council on a number of grounds including the protection of rights and freedoms of others. The First Protocol – Article 1 – also provides that every person

is entitled to the peaceful enjoyment of his possessions and shall not be deprived of his possessions except in the public interest and conditions provided for by law. Members must accordingly make a decision which is proportionate to the hearing and endeavour to find a balance between the rights of the applicant, residents and the community as a whole.

Resource implications

17. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal resource implications for the council.

Financial implications

18. There are unlikely to be any financial implications for the council as licensing authority at this time.

Legal implications

19. As relevant representations have been received, the sub-committee must determine the application under Section 3.5.7 (c) of the Herefordshire Council constitution. The representations must relate to the licensing objectives and the sub-committee must determine the likely effect of the grant of the premises licences on the promotion of the licensing objectives.
20. The licensing authority must have regard to the promotion of the four licensing objectives namely; the prevention of crime and disorder; public safety; the prevention of public nuisance; and the protection of children from harm in exercising its functions under the Licensing Act 2003. Further regard should be had to the statutory guidance under Section 182 of the Act and the Council's own statement of licensing policy. The options available to the licensing authority are set out in section 1 of this report.
21. The sub-committee should be aware of a number of stated cases which have appeared before the Administrative Court and are binding on the Licensing Authority.
22. The case of Daniel Thwaites Plc v Wirral Borough Magistrates' Court (Case No: CO/5533/2006) at the High Court of Justice Queen's Bench Division Administrative Court on 6 May 2008, [2008] EWHC 838 (Admin), 2008 WL 1968943, Before the Honourable Mrs Justice Black. In this case it was summed up that: -
23. A licensing authority must have regard to guidance issued by the Secretary of State under section 182. Licensing authorities may depart from it if they have reason to do so but will need to give full reasons for their actions.
24. Furthermore, the Thwaites case established that only conditions should be attached to a licence with a view to promoting the Licensing objectives and that 'real evidence' must be presented to support the reason for imposing these conditions.
25. This judgement is further supported in the case of The Queen on the Application of Bristol Council v Bristol Magistrates' Court, CO/6920/2008 High Court of Justice Queen's Bench Division The Administrative Court, 24 February 2009, [2009] EWHC 625 (Admin) 2009 WL 648859 in which it was said:

'Licensing authorities should only impose conditions which are necessary and proportionate for the promotion for licensing objectives'.

26. In addition to this it was stated that any condition attached to the licence should be an enforceable condition.

Right of Appeal

27. Schedule 5, Part 1, Section 1 of the Licensing Act 2003 gives a right of appeal which states:

Rejection of applications relating to premises licences

(1) Where a licensing authority-

(a) Rejects an application for a premises licence under section 18,

The applicant may appeal against the decision.

Schedule 5, Part 1, Section 2 of the Licensing Act give a right of appeal which states:

Decision to grant premises licence or impose conditions etc.

- (1) This paragraph applies where a licensing authority grants a premises licence under section 18.
- (2) The holder of the licence may appeal against any decision—
 - (a) to impose conditions on the licence under subsection (2)(a) or (3)(b) of that section, or
 - (b) to take any step mentioned in subsection (4)(b) or (c) of that section (exclusion of licensable activity or refusal to specify person as premises supervisor).
- (3) Where a person who made relevant representations in relation to the application desires to contend—
 - (a) that the licence ought not to have been granted, or
 - (b) that, on granting the licence, the licensing authority ought to have imposed different or additional conditions, or to have taken a step mentioned in subsection (4)(b) or (c) of that section, he may appeal against the decision.
- (4) In sub-paragraph (3) “relevant representations” has the meaning given in section 18(6).

28. Appeals should be made to the Magistrates Court and must be made within 21 days beginning with the day on which the appellant was notified by the licensing authority of the decision appealed against

Risk management

29. There is little risk associated with the decision at this time as the legislation allows a right of appeal to the Magistrates Court within a period of 21 days of being notified of the decision in writing.

Consultees

30. All responsible authorities and members of the public living within Herefordshire.

Appendices

Appendix 1 – Application form
Appendix 2 – Licensing Authority representation
Appendix 3 – Public representation
Appendix 4 – Statement of applicant
Appendix 5 – Relevant sections of Section 182 Guidance
Appendix 6 – Herefordshire Council model pool of conditions
Appendix 7 – Licensing Act 2003 – Section 17
Appendix 8 – Licensing Act 2003 – Section 18

Background papers

None Identified

Please include a glossary of terms, abbreviations and acronyms used in this report.

None Identified